

Appendix A to the Generic Submissions in Reply re Issue 13 Public Works Takings

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Waitangi Tribunal

27 Sept 2021

Ministry of Justice WELLINGTON



New Zealand Legislation Reserves Act 1977

• Warning: Some amendments have not yet been incorporated

21 Scientific reserves

- (1) It is hereby declared that the appropriate provisions of this Act shall have effect, in relation to reserves classified as scientific reserves, for the purpose of protecting and preserving in perpetuity for scientific study, research, education, and the benefit of the country, ecological associations, plant or animal communities, types of soil, geomorphological phenomena, and like matters of special interest.
- (2) It is hereby further declared that, having regard to the general purposes specified in subsection (1), every scientific reserve shall be so administered and maintained under the appropriate provisions of this Act that—
 - (a) except where the Minister otherwise determines, the indigenous flora and fauna shall as far as possible be preserved and the exotic flora and fauna shall as far as possible be exterminated:
 - (b) for the adequate protection and management of the reserve, the Minister may from time to time, by notice in the Gazette, prohibit access to the whole or any specified part of the reserve, and in that case no person shall enter the reserve or, as the case may be, the part so specified, except under the authority of a permit issued under section 48A or section 59:
 - (c) where scenic, historic, archaeological, biological, or natural features are present on the reserve, those features shall be managed and protected to the extent compatible with the principal or primary purpose of the reserve:

 provided that nothing in this paragraph shall authorise the doing of anything with respect to fauna that would contravene any provision of the Wildlife Act 1953 or any regulations or Proclamation or notification under that Act, or the doing of anything with respect to archaeological features in any reserve that would contravene any provision of the Heritage New Zealand Pouhere Taonga Act 2014:
 - (d) to the extent compatible with the principal or primary purpose of the reserve, its value as a soil, water, and forest conservation area shall be maintained:
 - (e) with the consent of the Minister, the reserve, or any specified part of the reserve, may be manipulated for experimental purposes or to gain further scientific knowledge.
- (3) For the purposes of subsection (2)(b), where access to the whole or any specified part of a scientific reserve has been prohibited except under the authority of a permit to enter the reserve or that part of the reserve, the expression "enter the reserve or, as the case may be, the part of the reserve so specified" shall, where the reserve or that part is an island or comprises most of an island, be deemed to include making any physical contact with the land by a boat; and for this purpose any physical contact with the land shall be deemed to include the attaching (by rope or otherwise) of a boat to the reserve or to a wharf constructed on or partly on the reserve.
- (4) For the purposes of subsections (2)(b) and (3), where the foreshore of any scientific reserve which is an island or part of an island does not form part of the reserve which it adjoins, the foreshore shall be deemed to form part of the reserve.

Section 21(2)(b): amended, on 23 September 1981, by section 3(2) of the Reserves Amendment Act 1981 (1981 No 30).
Section 21(2)(c) proviso: amended, on 20 May 2014, by section 107 of the Heritage New Zealand Pouhere Taonga Act 2014 (2014 No 26).

such surveyor or his assistants in carrying on such survey, shall be liable for every such offence to a penalty not exceeding fifty pounds.

In respect of Native land, consent of Minister requisite. 77. Nothing herein contained shall authorize any surveyor to enter upon any Native land for any of the purposes herein mentioned until he shall previously have obtained in each case a special authority in that behalf signed by the Minister himself, or may be acting under any Order in Council made under the special provisions of Part II. of this Act respecting the power to take Native lands.

PART V.

ROADS AND RIVERS.

Maintenance of Roads.

Definition of "road,"

- 78. Throughout this Act, the word "road" means a public highway, whether carriage-way, bridle-path, or footpath, and includes the soil of—
 - (1.) Crown lands over which a road is laid out and marked on the survey maps;
 - (2.) Lands over which right of way has in any manner been granted or dedicated to the public by any person entitled to make such grant or dedication;
 - (3.) Lands taken for roads under the provisions of this Act or any other Act or Ordinance:

and, unless repugnant to the context, includes all roads which have been or may hereafter be set apart, defined, proclaimed, or declared roads under any law or authority for the time being in force, and all bridges, culverts, drains, ferries, fords, gates, buildings, and other things thereto belonging, upon the line and within the limits of the road.

Roads vested in the Crown.

Governor may make government roads.

- 79. All roads and the soil thereof, and all materials and things of which such roads are composed, or which are capable of being used for the purposes thereof, and are placed or laid upon any such roads, are hereby declared to be and are hereby vested in Her Majesty.
- 80. (1.) The Governor may make Government roads within any part of New Zealand, and any road so made shall be deemed to be a Government road.
- (2.) The Governor may, by Order in Council duly gazetted, declare that any road so made shall be a county or district road, as may be thought fit, and such road shall become a county or district road accordingly.
- (3.) The Governor may, in like manner, declare that any county or district road, or any road the possession or control of which is in any manner vested in Her Majesty, shall be a Government road.
- (4.) The powers hereby conferred may be exercised from time to time, and any Order in Council made hereunder may be revoked or altered, and any road declared to be a county or district road may again be declared to be a Government road, and any such road may again be declared to be a county or district road, as often as occasion shall require.

County Council may make county roads.

\$1. The County Council may make county roads throughout the county, except within the limits of a borough, and may, by an order publicly notified, from time to time declare any district road within the county to be a county road; and may, with the consent of the Road Board, in a similar manner revoke such order, and on such revocation the road to which it relates shall again become a district road.

Powers of Governor and County Council over government and county roads. 82. All the powers, rights, duties, and liabilities hereby vested in and imposed upon a Road Board in respect of a district road shall in the case of a county road be vested in and imposed upon the County Council, and in the case

PART VI.

ROADS AND RIVERS.

Construction and Maintenance of Roads.

99. Either the Minister of Lands appointed under "The Land Interpretation. Act, 1892," or the Minister for Public Works appointed under this Act, may administer this Part of this Act; and the word "Minister," wherever it occurs throughout this Part of the Act, means either the Minister of Lands or the Minister for Public Works.

100. Throughout this Act, the word "road" means a public Definition of highway, whether carriage-way, bridle-path, or footpath, and includes "road."

the soil of-

(1.) Crown lands over which a road is laid out and marked on the record maps:

(2.) Lands over which right of way has in any manner been granted or dedicated to the public by any person entitled to make such grant or dedication:

(3.) Lands taken for roads under the provisions of this Act or any other Act or Provincial Ordinance formerly in force:

- (4.) Lands over which a road has been or is in use by the public which has been formed or improved out of the public funds, or out of the funds of any former province, or out of the District Fund of any local authority, for the width formed, used, agreed upon, or fenced, not being more than fifty links on either side of the middle line thereof, and a sufficient plan whereof, approved by the Chief Surveyor of the land district wherein such road is situate, has been or shall be registered by the District Land Registrar or the Registrar of Deeds of the district against the properties affected by it; and the said Registrars, or either of them, are hereby authorised and required to register any such plans accordingly, anything contained in any other Act notwithstanding, when presented for registra-tion by or on behalf of such Chief Surveyor, together with a certificate under the hand of such Chief Surveyor to the effect that such road has been so used and formed as aforesaid:
- (5.) Lands over which any road, notwithstanding any legal or technical informality in the taking or construction thereof, has been taken, constructed, or used under the authority of the Government of any former province, or of any local authority, and a sufficient plan whereof is registered in manner provided in the last-preceding subsection:

and, unless repugnant to the context, includes all roads which have been or may hereafter be set apart, defined, proclaimed, or declared roads under any law or authority for the time being in force, and all bridges, culverts, drains, ferries, fords, gates, buildings, and other things thereto belonging, upon the line and within the limits of the road.

101. All roads and the soil thereof are hereby declared to be Roads vested in the and are hereby vested in Her Majesty, together with all materials and things of which such roads are composed, or which are capable of

being used for the purposes thereof, and are placed or laid upon any

Governor may make roads.

102. (1.) The Governor may construct or repair any road within any part of New Zealand, but such road shall not by reason of such construction or repair become a Government road if at the time of such construction or repair it was a district or county road.

And declare Government, county, and district roads.

(2.) The Governor may, by Order in Council duly gazetted, declare that any road shall be a Government road, and such road shall become a Government road accordingly.

(3.) The Governor may, in like manner, declare that any road shall be a county or district road, and such road shall become a

county or district road accordingly.

(4.) The powers hereby conferred may be exercised from time to time, and any Order in Council made hereunder may be revoked or altered, and any road declared to be a Government road may again be declared to be a county or district road, and any such road may again be declared to be a Government road, as often as occasion shall require.

County Council may make county roads, and declare county and district roads.

103. The County Council may make county roads throughout the county, except within the limits of a borough; and, by an order

publicly notified, from time to time,—

(1.) May declare any district road within the county to be a county road; and may, with the consent of the Road Board, in a similar manner revoke such order, and on such revocation the road to which it relates shall again become a district road;

(2.) May, with the consent of the Road Board within whose district the same shall lie, declare any portion of any

county road to be a district road.

Roads in outlying districts.

104. All roads in an outlying district, or on the boundaries thereof,-

- (1.) Shall, where the whole of "The Counties Act, 1886," is in force, be deemed to be county roads unless declared under section one hundred and two to be Government roads;
- (2.) Shall, where the whole of "The Counties Act, 1886," is not in force, be deemed to be Government roads.

Powers of Governor and County Councils over Government and county roads.

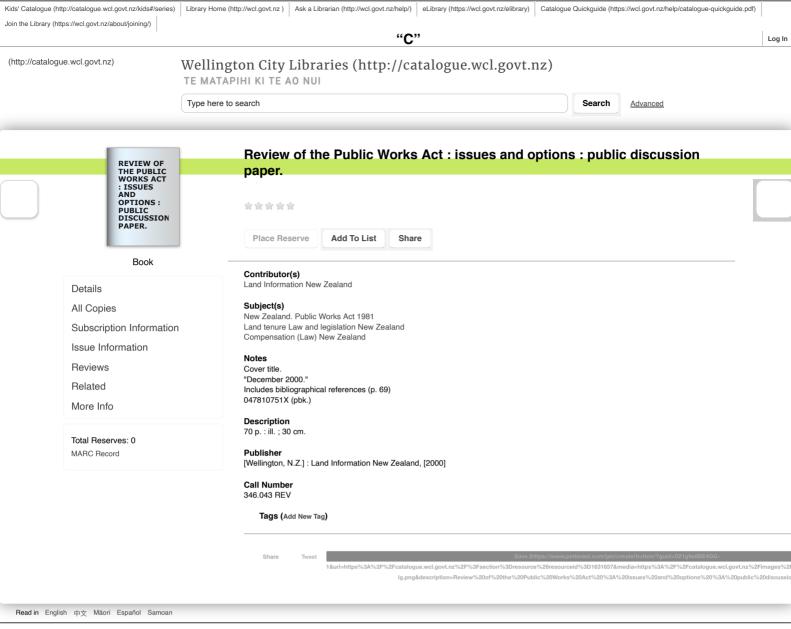
105. All the powers, rights, duties, and liabilities hereby vested in and imposed upon a Road Board in respect of a district road shall in the case of a county road be vested in and imposed upon the County Council, and in the case of a Government road shall be vested in and imposed upon the Governor, instead of in or upon the Road

Roads to be under control of Road Boards.

106. All roads, except as herein otherwise provided, shall be under the control of and may be constructed and repaired by the Road Board of the district in which such roads are, and shall be called district roads.

County Council may vest control of road or part of road in local authority.

107. (1.) The Council of any county may, by special order, declare that all or any part of any district road shall, from and after a date to be fixed therein, be under the exclusive control of such local authority within the county as shall be mentioned in such special order, and may, by the same special order, direct that the cost of



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14 JANUARY 200

Public Works Act overdue for overhaul

Matt Robson

Land Information

Minister for Land Information Matt Robson today announced a major review of the Public Works Act 1981.

The Public Works Act affects every New Zealander. It has allowed the Government and local authorities to acquire land for 'public works' such as schools, hospitals, roads and airports.

The Review of the Act seeks public input on how the Act should be changed for the new millennium.

"It's been 20 years since the last review and in that time New Zealand has undergone significant economic and state sector reform," says Mr Robson.

"The increasing importance of the Treaty of Waitangi has also put the Crown's land-related activities under greater scrutiny.

"The law is clearly showing its age and needs to be overhauled to give the Public Works Act a 21st century perspective," says Matt Robson.

The public Review raises a number of basic questions:

- * what is a 'public work'?
- * how should Treaty of Waitangi obligations be met?
- * who should be able to exercise public works powers?
- * how should land be acquired?
- * who should be compensated and to what extent?
- * how should land that's been acquired for public works be treated if it's no longer needed?
- * how should compliance be enforced, especially where former public works have been transferred to private organisations that continue to provide public services?

People will have strong views about the questions raised.

"Strong discussion adds to the integrity of the review. Public consultation is crucial and the Government wants as many people as possible to have their say," says Matt Robson.

"While the Act has largely been responsible for creating New Zealand's transport infrastructure, schools, hospitals and other amenities these developments had costs, particularly for Maori. Land was sometimes taken in the face of strong protest.

 $\hbox{\tt "Government departments are dealing with these grievances as they arise.}$

"The Review is not the forum to resolve these issues. But it is a chance to change the Act so these issues can be better managed."

"We also need to strike a balance between the benefits of private land ownership and the wider desire for public facilities, amenities and access."

As a starting point, Land Information New Zealand has produced a discussion paper setting out the background, outlining some issues and suggesting some options.

The discussion paper contains a chapter dedicated to Maori concerns.

Consultation begins in December and finishes at the end of March 2001. The Review is expected to take until 2002 when the Government is likely to introduce a Bill to Parliament.

There are several ways submissions to the Review can be made:

- * using the submission form on the LINZ website: web site http://www.pwareview.linz.govt.nz
- * emailing a submission to pwareview@linz.govt.nz



Amendments to the Public Works Act

"E"

Here you can find out more about the review of and amendments to the Public Works Act.

After a review of the Public Works Act 1981, Cabinet agreed in June 2013 to amend the Act to improve the fairness of the acquisition and compensation process.

From 19 April 2017, the level of additional compensation has increased for acquiring land that includes the home of the landowner. The level of additional compensation has also increased for a landowner that does not have a home on the

Read our factsheet: 'Amendments to the Public Works Act 1981 (PDF 104KB).(//www.linz.govt.nz/file/16296/download?token=gw8CKoNM).'

Last Updated: 9 May 2017

Attachments

2013 Resource Management Reforms - Public Works Act 1981 Amendments (https://www.linz.govt.nz/system/files_force/media/pages-attachments/resource-mangement-reforms-_public-works-act-1981-amendments-2013.pdf/download=1) PDF | 2.08 MB

Cabinet minutes (https://www.linz.govt.nz/system/files_force/media/pages-attachments/cab-min-2013.pdf?download=1) PDF | 148.75 KB

Factsheet - Amendments to the Public Works Act 1981 (https://www.limz.govt.nz/system/files_force/medialdoc/factsheet_amendments-public-works-act-1981_201705.pdf?download=1) PDF | 104.25 KB



Amendments to the Public Works Act 1981

The Public Works Act 1981 (PWA) was amended by the Resource Legislation Amendment Act 2017.

The amended provisions of the PWA came into force on 19 April 2017. At that date the level of additional compensation for the acquisition of a notified dwelling has been increased and a new head of additional compensation comes into force for other notified land.

Additional compensation up to \$50,000 for acquiring an owner's principal place of residence

Under section 72 of the PWA where a notified dwelling is taken or acquired for the notified public work and the dwelling is used as the landowner's principal place of residence, up to \$50,000 additional compensation is payable provided vacant possession is given on the agreed date or (if none) within one month of vacant possession being required by notice in writing.

Section 72A provides for the amount of additional compensation to be determined as follows:

- \$35,000; plus
- \$10,000 provided an agreement for sale and purchase which includes provision for a date on which vacant possession is to be given, is executed within six months of the "negotiation start date"; plus
- \$5,000 if, at the discretion of the Minister, the owner's personal circumstances warrant such payment or the circumstances of the acquisition warrant such payment.

"Negotiation start date" means the earlier of the date on which:

- the notifying authority notifies the owner of land in writing that it wishes to acquire the land by agreement under section 17 of the PWA; or
- the notifying authority serves notice in relation to land by notice of desire under section 18(1)(a) of the PWA.

The maximum payment available is \$50,000, regardless of how many different owners there are or the nature of their ownership.

The definition of "owner" excludes tenants subject to a weekly or monthly tenancy, a tenancy covered by the Residential Tenancies Act 1986 or a statutory tenancy. This means that the additional compensation is not available to persons occupying land under these types of tenancies. However, these persons may receive compensation at the discretion of the notifying authority under section 75 of the PWA.

Additional compensation up to \$25,000 for acquiring land <u>not</u> including the owner's principal place of residence

Additional compensation is payable where notified land taken or acquired does not include the owner's principal place of residence, at the rate of 10 percent of the value of the land taken, from a minimum of \$250 to a maximum of \$25,000, provided vacant possession is given on the agreed date or (if none) within one month of vacant possession being required by notice in writing.



The maximum payment available for land that does not include the owner's home is \$25,000, regardless of how many different owners there are or the nature of that ownership.

Compensation must not be paid under section 72C(1) of the PWA to an owner if that person is paid compensation for the loss of their principal place of residence on that land under section 72(1).

More information

LINZ will publish on its website www.linz.govt.nz a guide about the rights of landowners when the Crown requires their land for a public work.



New Zealand Legislation

Public Works Act 1981

• Warning: Some amendments have not yet been incorporated

Reprints notes

General

This is a reprint of the Public Works Act 1981 that incorporates all the amendments to that Act as at the date of the last amendment to it.

Reprints are presumed to correctly state, as at the date of the reprint, the law enacted by the principal enactment and by any amendments to that enactment. Section 18 of the Legislation Act 2012 provides that this reprint, published in electronic form, has the status of an official version under section 17 of that Act. A printed version of the reprint produced directly from this official electronic version also has official status.

Editorial and format changes

Editorial and format changes to reprints are made using the powers under sections 24 to 26 of the Legislation Act 2012. See also http://www.pco.parliament.govt.nz/editorial-conventions/.

Amendments incorporated in this reprint

Education (Name Change for NZIST) Order 2020 (LI 2020/260) clause 4(2)

Infrastructure Funding and Financing Act 2020 (2020 No 47): section 161 Urban Development Act 2020 (2020 No 42): section 300

Education and Training Act 2020 (2020 No 38): section 668

Kāinga Ora-Homes and Communities Act 2019 (2019 No 50): section 33

Land Transfer Act 2017 (2017 No 30): section 250

Statutes Repeal Act 2017 (2017 No 23): section 4(1)

Resource Legislation Amendment Act 2017 (2017 No 15): Part 3

Interest on Money Claims Act 2016 (2016 No 51): section 29

District Court Act 2016 (2016 No 49): section 261

Auctioneers Act 2013 (2013 No 148): section 27

Companies Amendment Act 2013 (2013 No 111): section 14

Criminal Procedure (Consequential Amendments) Regulations 2013 (SR 2013/409): regulation 3(1)

Patents Act 2013 (2013 No 68): section 249

Land Transport Management Amendment Act 2013 (2013 No 35); section 72

Holidays (Full Recognition of Waitangi Day and ANZAC Day) Amendment Act 2013 (2013 No 19): section 8

Public Finance (Mixed Ownership Model) Amendment Act 2012 (2012 No 45): section 11

Criminal Procedure Act 2011 (2011 No 81): section 413

Marine and Coastal Area (Takutai Moana) Act 2011 (2011 No 3): section 128

Limitation Act 2010 (2010 No 110): section 58

Land Transport Amendment Act 2009 (2009 No 17): section 35(4)

Policing Act 2008 (2008 No 72): section 116(a)(ii)

Land Transport Management Amendment Act 2008 (2008 No 47): section 50(1)

Property Law Act 2007 (2007 No 91): section 364(1)

Relationships (Statutory References) Act 2005 (2005 No 3): section 7

Foreshore and Seabed Act 2004 (2004 No 93): section 103(1)

Building Act 2004 (2004 No 72): section 414

Local Government Act 2002 (2002 No 84): section 262

Trade Marks Act 2002 (2002 No 49): section 201

Chartered Professional Engineers of New Zealand Act 2002 (2002 No 17): section 76

Local Government (Rating) Act 2002 (2002 No 6): section 138(1)

Telecommunications Act 2001 (2001 No 103): section 158

Public Trust Act 2001 (2001 No 100): section 170(1)

Local Electoral Act 2001 (2001 No 35): section 151

Stamp Duty Abolition Act 1999 (1999 No 61): section 7

Land Transport Act 1998 (1998 No 110): section 215(1)

Ministries of Agriculture and Forestry (Restructuring) Act 1997 (1997 No 100): section 5(1)(c)

Resource Management Amendment Act 1996 (1996 No 160); section 6(2)(a), (b)

Local Government Amendment Act (No 3) 1996 (1996 No 83): section 16(1)

Survey Amendment Act 1996 (1996 No 55): section 5

Waikato Raupatu Claims Settlement Act 1995 (1995 No 58): section 38

Transit New Zealand Amendment Act 1995 (1995 No 42): section 8(2)

Copyright Act 1994 (1994 No 143): section 236(1)

Company Law Reform (Transitional Provisions) Act 1994 (1994 No 16): section 2

National Bank of New Zealand Limited Act 1994 (1994 No 3 (P)): section 5(1)(a)

Te Ture Whenua Maori Act 1993 (1993 No 4): section 362

Electricity Act 1992 (1992 No 122): section 173(2)

Railway Safety and Corridor Management Act 1992 (1992 No 111): section 28(1)

Building Act 1991 (1991 No 150): section 92(1)

Public Works Amendment Act 1991 (1991 No 87)

Resource Management Act 1991 (1991 No 69): section 362

New Zealand Railways Corporation Restructuring Act 1990 (1990 No 105): section 35

Irrigation Schemes Act 1990 (1990 No 52): sections 19, 20(1), 21(1)

Conservation Law Reform Act 1990 (1990 No 31): section 37

Survey Amendment Act (No 3) 1989 (1989 No 139): section 9(2)

Government Roading Powers Act 1989 (1989 No 75): section 116(1), (4)

Public Finance Act 1989 (1989 No 44): sections 83(7), 86(1) Public Works Amendment Act 1988 (1988 No 43)

Public Works Amendment Act (No 3) 1987 (1987 No 110)

Public Works Amendment Act (No 2) 1987 (1987 No 67)

Conservation Act 1987 (1987 No 65): section 65(1)

Public Works Amendment Act 1987 (1987 No 62) Plant Variety Rights Act 1987 (1987 No 5): section 41(1)

Airport Authorities Amendment Act 1986 (1986 No 128): section 9

Public Works Amendment Act 1983 (1983 No 150)

Town and Country Planning Amendment Act 1983 (1983 No 149): sections 3(5), 5(2), 12(4), 38(1), (2), 40(4)

Public Works Amendment Act 1982 (1982 No 182)

New Zealand Railways Corporation Act 1981 (1981 No 119): section 120(5)